

STATE OF CALIFORNIA
Capital Outlay Budget Change Proposal (COBCP) - Cover Sheet
 DF-151 (REV 07/18)

Fiscal Year 2019-20	Business Unit 3790	Department Department of Parks and Recreation	Priority No. D-02
Budget Request Name 3790-007-COBCP-2019-GB		Capital Outlay Program ID 2860	Capital Outlay Project ID (7 digits. For new projects leave blank) 0004005

Project Title Fort Ross SHP: Cultural Trail	Project Status and Type Status: <input type="checkbox"/> New <input checked="" type="checkbox"/> Continuing Type: <input checked="" type="checkbox"/> Major <input type="checkbox"/> Minor
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Project Category (Select one)

☐ CRI (Critical Infrastructure)
 ☐ WSD (Workload Space Deficiencies)
 ☐ ECP (Enrollment Caseload Population)
 ☐ SM (Seismic)
 ☐ FLS (Fire Life Safety)
 ☐ FM (Facility Modernization)
 ☒ PAR (Public Access Recreation)
 ☐ RC (Resource Conservation)

Total Request (in thousands) \$2,506	Phase(s) to be Funded C	Estimated Total Project Cost (in thousands) \$3,358
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Budget Request Summary
 The Department of Parks and Recreation (Parks) requests \$2.5 million Clean Water, Clean Air, and Coastal Protection Fund (Proposition 40) bond funds for the construction phase of the Fort Ross State Historic Park (SHP): Cultural Trail project in Sonoma County.

This continuing project includes construction of the Fort Ross Cultural Trail, adding a new trail segment to the California Coastal Trail. p

Requires Legislation <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Code Section(s) to be Added/Amended/Repealed	CCCI 6455
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Requires Provisional Language <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Budget Package Status <input type="checkbox"/> Needed <input checked="" type="checkbox"/> Not Needed <input type="checkbox"/> Existing
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Impact on Support Budget

One-Time Costs	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	Future Costs	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
Future Savings	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Revenue	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

If proposal affects another department, does other department concur with proposal? ☐ Yes ☐ No
 Attach comments of affected department, signed and dated by the department director or designee.

Prepared By	Date	Reviewed By	Date
Department Director	Date	Agency Secretary	Date

Department of Finance Use Only

Principal Program Budget Analyst Original Signed By: Andrea Scharffer	Date submitted to the Legislature JAN 10 2019
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A. COBCP Abstract:

Fort Ross SHP: Cultural Trail - \$2,506,000 for Construction. Total project costs are estimated at \$3,358,000, including preliminary plans (\$537,000), working drawings (\$315,000), and construction (\$2,506,000). The project includes construction of the Fort Ross Cultural Trail, adding a new trail segment to the California Coastal Trail. The construction amount includes \$2,040,000 for the construction contract, \$143,000 for contingency, \$80,000 for architectural and engineering services, \$171,000 for agency retained items, and \$72,000 for other project costs. The current project schedule estimates preliminary plans will begin in July 2018 and be completed in April 2019. The working drawings are estimated to begin in April 2019 and be completed in January 2020. Construction is scheduled to begin in February 2020 and will be completed in January 2021.

B. Purpose of the Project:

Fort Ross SHP is an internationally significant part of California's history and critical element of California's tribal cultural history. The site is recognized as a National Historic Landmark (NHL), National Register of Historic Places, and California Historical Landmark. The park is also noteworthy for maintaining a high political profile, bringing in foreign and domestic dignitaries on a regular basis for visits, conferences (e.g., Fort Ross Dialogue), meetings, and events like Alaska Natives Day, Fort Ross Festival, Kashia Day at Metini Village, and Fall Harvest. Situated on the Sonoma County Coast, there are spectacular views of the ocean and wooded hillsides with grazing cattle. Visitors enjoy the views while hiking, surf fishing, tide pooling, diving, boating, beach combing, and picnicking. Weekends see an influx of visitors as either a destination point or a respite while driving along the scenic coastline.

Fort Ross SHP provides educational opportunities. During the school year, the fort compound provides school programs designed to engage children in learning about life during the Russian American Company period. There are also interpretive and orientation panels throughout the park, providing an overview to the park and orientation for visitors, historical facts about Russian windmills, the Native Alaskan Village and Russian Village sites, the Russian Orthodox Cemetery, the Call family ranch, and Fort Ross colony industries, including shipbuilding.

However, nearby historic Call family ranch house and outbuildings (1872-1972), cove, and historic Russian Orthodox cemetery-the historic site appear to be undeveloped. This obscures the deep connections of California tribal peoples to the land, the complex archaeological signature preserved across the expansive cultural landscape associated the Russian American Company (RAC) settlement, and later economies associated with ranching, farming and lumber industries that once thrived on the Pacific maritime highway connecting the site to San Francisco and beyond.

The purpose of this project is to develop the Fort Ross Cultural Trail to detail the unique history of Fort Ross SHP, and narrate its diverse stories, which will build upon and broaden traditional California educational history programs and add increased understanding the state's complex international maritime history. Ultimately, the trail will serve to broaden visitors' understanding of California's colonial history in a more complex, contextualized and richly nuanced history that still resonates today.

The project will build upon from best practices demonstrated in the History and Relevancy project between Parks and its UC Irvine and UC Santa Barbara partners in developing engaging interpretation for visitors and K-12 students. The platform for sharing the varied cultural heritage stories from each descendent community's perspective will be through multimedia programs presented in an application being developed in partnership with UC Merced for the Bodie 3D pilot project.

C. Relationship to the Strategic Plan:

The mission of Parks is to provide for the health, inspiration, and education of the people of

California by helping to preserve the state's extraordinary biological diversity, protecting its most valued natural and cultural resources and creating opportunities for high-quality outdoor recreation.

This project furthers the California State Parks Strategic Action Plan 2013-14 of Park's mission by contributing to the following goals:

- Connect people to California's State Parks System
This project specifically addresses Goal 4 to connect people to California State Parks System using innovative multimedia experiences to bring history to life along a new segment of the California Coastal Trail. California's K-12 educators will be able to access content development for the trail to move beyond the Missions in educating youth about the deep history and complex international communities that came together here during a brief but pivotal history for California.

D. Alternatives:

The following alternative solutions were considered to address the identified deficiencies:

Alternative 1: Cultural Trail (this project). This alternative will develop the Fort Ross Cultural Trail, adding a new trail segment to the California Coastal Trail. The approximately three (3) mile-trail will introduce park visitors to the deep history and multifaceted cultural heritage preserved throughout Fort Ross SHP. The trail design will bring together stories from indigenous Kashia Band of Pomo Indians, Alaska Natives and others in the international community once associated with the Russian American Company's Ross Settlement, and the Call Ranch family's history using multimedia interpretive displays at each of the nearly two dozen wayside stops.

Alternative 2: Cultural Trail Access. This alternative is less costly and would provide a cultural trail for access to the site, but would not provide any interpretive elements. Without the interpretive experience, the visitor would miss an opportunity to learn about the history and cultural heritage of the site.

Alternative 3: No Project. This alternative will not incur any short-term costs, but the park would continue to operate the existing limited trail segments within the primary developed area of the park. This alternative would not provide expand the California Coastal Trail or a compelling interpretive experience for thousands of visitors to learn more about the nationally and internationally significant history preserved across the park's coastal margin.

E. Recommended Solution:

1. Which alternative and why?

The recommended solution is Alternative 1: Cultural Trail. This alternative will allow Parks to develop a cultural trail with interpretation to educate park visitors including K-12 school groups. Given the complex and layered history of the cultural landscape, it is not possible, appropriate, or feasible to reconstruct all the different buildings, structures and features that were there through time. With this alternative, visitors will gain a better sense of the various historical contexts by walking the land with the support of multimedia interpretation that will help tell the stories and bring that history to life.

2. Detailed scope description.

This project includes construction of an approximately three-mile cultural trail with multimedia interpretation at selected points along the way, interpretive signage, and a mobile app. The project may include expanded efforts to consult with relevant California Tribes, Alaska Natives, Native Hawaiians, Russian researchers, Call Ranch family descendants and others with historical ties to the park's history and continuing cultural legacy.

3. Basis for cost information.

Public works contract costs have been estimated by Parks based on the detailed project

scope description, schematics and outline specifications. The estimate is based on RSMeans cost data. Costs are then adjusted for general conditions of the contract, the contractor's overhead, profit and bonds/insurance. The estimate is then adjusted to the midpoint of the anticipated construction period at a rate of 0.42 percent per month to adjust for the effects of inflation.

Agency retained costs are based on the staff effort and associated operating expense required to accomplish the identified tasks. Agency retained costs are calculated based on approved salary rates as of January 2018.

4. Factors/benefits for recommended solution other than the least expensive alternative. The least expensive alternative would be to do no project. However, under this scenario, there would be no trail system or interpretation to give a voice to the Kashia and Alaska Natives stories and offer exposure to Russian and Ranch Areas outside of the Russian Fort compound. Furthermore, the "do nothing" alternative does not allow Parks to better meet its mission to educate the people of California about the cultural diversity of the site.
5. Complete description of impact on support budget.

Anticipated One-Time Costs:

The additional ongoing workload resulting from this project will necessitate the one-time purchase of the following:

Item	Amount
½ Ton Pickup	\$30,000
Utility Cart	\$14,000
Estimated One-Time Costs	\$44,000

Anticipated Ongoing Costs:

The additional ongoing workload resulting from this project will necessitate the following changes to the Park's support budget:

Category	Annual Cost
<u>Staff</u>	
Permanent Staff (2)	\$63,000
Seasonal Staff (2 maintenance workers and seasonal park aides)	\$13,000
Staff Benefits	\$40,000
<i>Staff Total</i>	<i>\$116,000</i>
<u>Operating Expense</u>	
Maintenance	\$7,000
Equipment	\$7,000
<i>Total OE Cost</i>	<i>\$14,000</i>
Total Annual Cost	\$130,000

Justification: Staff will be required to conduct regular maintenance of the trail improvements and interpretive features.

Anticipated Revenue Generation:

The project is not anticipated to increase revenue significantly.

6. Identify and explain any project risks. The cultural trail will be located in a culturally sensitive area that currently lacks signage to prevent visitors from potentially and unknowingly impacting the resources. By establishing a clearly defined trail system with interpretive signage, Parks will increase the awareness and preservation of the site and native cultures.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g. technology proposals).

Parks will need to coordinate with:

- A. Native American Heritage Commission
- B. Tribal Governments
- C. Access Compliance

8. Attendance History

Recent annual attendance is as follows:

Year	Day-Use	Camping	Total
2012/13	178,279	3,049	181,328
2013/14	185,026	2,407	187,433
2014/15	207,014	4,012	211,026
2015/16	43,514	3,578	47,092
2016/17	123,109	2,201	125,310

9. Environmental Indicators

Chapter 664, Statutes of 2003 expresses legislative intent that departments within the Resources Agency use environmental indicators, where applicable, in the development of budget proposals. The Environmental Protection Agency and the Resources Agency have jointly developed an initial set of Environmental Protection Indicators for California. This project could result in improvements in the following indicators:

No environmental indicators identified.

F. Consistency with Government Code Section 65041.1:

1. Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.
2. Yes. This project further develops existing trails.
3. Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.
4. Yes. The project will help guide visitors through the naturally and culturally sensitive area to help protect the resources.
5. Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, support efficient use of land and is appropriately planned for growth? Explain.

Yes. The project improves an existing trail.

G. Attachment:

1. Fiscal Impact Worksheet

County Sonoma

STATE OF CALIFORNIA		Budget Year : 2019-20
CAPITAL OUTLAY BUDGET CHANGE PROPOSAL (COBCP)		Continuing
FISCAL IMPACT WORKSHEET (FIW)		
Department Title:	Department of Parks and Recreation	
Project ID:	0004005	
Budget Request (BR) Name:	3790-007-COBCP-2019-GB	
Project Category:	Public Access and Recreation	
<i>Identify all items which fit into the categories listed below. Attach a detailed list if funding is included in this request. Provide descriptions and summary estimates for items for which you plan to request funding in the future. When possible, identify funding needs by fiscal year (BY+1 through BY+4).</i>		
PROJECT RELATED COSTS		COST
TOTAL		
AGENCY RETAINED:		
Cultural Resources (Preliminary Plans: 22; Working Drawings: 16; Construction: 18)	56	
Environmental Review (Preliminary Plans: 4; Working Drawings: 18; Construction: 1)	23	
Interpretation (Preliminary Plans: 380; Working Drawings: 180; Construction: 150)	710	
Natural Resources (Preliminary Plans: 9; Working Drawings: 8; Construction: 2)	19	
Real Property Services (Preliminary Plans: 10)	10	
Site Surveys (Preliminary Plans: 10)	10	
TOTAL AGENCY RETAINED		828
GROUP 2 EQUIPMENT		
TOTAL GROUP 2 EQUIPMENT		0
IMPACT ON SUPPORT BUDGET		COST
TOTAL		
ANNUAL ONGOING FUTURE COSTS		
Staff Costs	116	
Maintenance	7	
Equipment	7	
TOTAL ANNUAL FUTURE COSTS		130
ANNUAL ONGOING FUTURE SAVINGS		
TOTAL ANNUAL FUTURE SAVINGS		0
ANNUAL ONGOING FUTURE REVENUE		
TOTAL ANNUAL FUTURE REVENUE		0
<p>Project Specific Proposals: For new projects provide proposed Scope language. For continuing projects provide the latest approved Scope language. Enter Scope language below.</p> <p>Conceptual Proposals: Provide a brief discussion of proposal defining assumptions supporting the level of funding proposed by fiscal year in relation to outstanding need identified for that fiscal year. (Also include scope descriptions for BY+1 through BY+4 below).</p> <p>This project includes construction of an approximately three-mile cultural trail with multimedia interpretation at selected points along the way, interpretive signage, and a mobile app.</p>		